

# MEMORANDUM

Agenda Item No. 11(A)(3)

**TO:** Honorable Chairman Jean Monestime  
and Members, Board of County Commissioners

**DATE:** October 18, 2016

**FROM:** Abigail Price-Williams  
County Attorney

**SUBJECT:** Resolution supporting Medicaid expansion in Florida pursuant to the Affordable Care Act and urging the Florida Legislature to pass legislation expanding Medicaid in Florida; preliminarily identifying this issue as a critical county priority for the 2017 session; urging the Florida Association of Counties to adopt Medicaid expansion as one of its priorities for the 2017 State Legislative Session

The accompanying resolution was prepared and placed on the agenda at the request of Prime Sponsor Commissioner Daniella Levine Cava.



Abigail Price-Williams  
County Attorney



APW/lmp

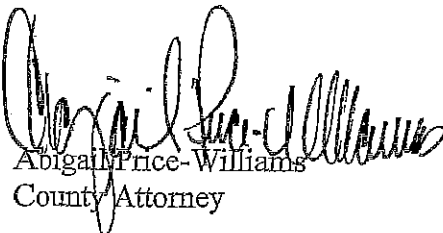


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(Revised)

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**SUBJECT:** Agenda Item No. 11(A)(3)

Please note any items checked.

- ☐ "3-Day Rule" for committees applicable if raised
- ☐ 6 weeks required between first reading and public hearing
- ☐ 4 weeks notification to municipal officials required prior to public hearing
- ☐ Decreases revenues or increases expenditures without balancing budget
- ☐ Budget required
- ☐ Statement of fiscal impact required
- ☐ Statement of social equity required
- ☐ Ordinance creating a new board requires detailed County Mayor's report for public hearing
- ☐ No committee review
- ☐ Applicable legislation requires more than a majority vote (i.e., 2/3's \_\_\_\_, 3/5's \_\_\_\_, unanimous \_\_\_\_) to approve
- ☐ Current information regarding funding source, index code and available balance, and available capacity (if debt is contemplated) required

Approved \_\_\_\_\_ Mayor  
Veto \_\_\_\_\_  
Override \_\_\_\_\_

Agenda Item No. 11(A)(3)  
10-18-16

RESOLUTION NO. \_\_\_\_\_

RESOLUTION SUPPORTING MEDICAID EXPANSION IN FLORIDA PURSUANT TO THE AFFORDABLE CARE ACT AND URGING THE FLORIDA LEGISLATURE TO PASS LEGISLATION EXPANDING MEDICAID IN FLORIDA; PRELIMINARILY IDENTIFYING THIS ISSUE AS A CRITICAL COUNTY PRIORITY FOR THE 2017 SESSION; URGING THE FLORIDA ASSOCIATION OF COUNTIES TO ADOPT MEDICAID EXPANSION AS ONE OF ITS PRIORITIES FOR THE 2017 STATE LEGISLATIVE SESSION

**WHEREAS**, Census Bureau figures show that 4.8 million Floridians, or 24.2 percent of the state's population, do not have health insurance, compared with 15.3 percent nationally; and

**WHEREAS**, the 111th United States Congress passed the Patient Protection and Affordable Care Act of 2010 ("Affordable Care Act"), and on March 23, 2010, the President signed the bill into law; and

**WHEREAS**, one of the key components of the Affordable Care Act required states to expand Medicaid to a minimum national eligibility threshold of 138 percent of the federal poverty level effective January 1, 2014; and

**WHEREAS**, this provision, however, was not upheld by the United States Supreme Court, in effect allowing states the option of whether or not to expand Medicaid; and

**WHEREAS**, under the Affordable Care Act, the federal government initially funds Medicaid expansion at 100 percent for the first three years; and

**WHEREAS**, states gradually would be required to pay a share of the costs of Medicaid expansion beginning in the fourth year, starting at five percent in calendar year 2017 with a peak state contribution of 10 percent in calendar year 2020; and

**WHEREAS**, on February 20, 2013, Governor Rick Scott announced that he would support a limited, three-year expansion of Florida's Medicaid program under the Affordable Care Act during the time when the federal government would pay 100 percent of the cost; and

**WHEREAS**, during the 2013 Florida legislative session, the House rejected the Senate's proposal, Senate Bill (SB) 1816 by Senator Joe Negron (R – Palm City), to expand Medicaid; and

**WHEREAS**, during the 2014 session, Senator Rene Garcia (R – Miami) sponsored SB 710, which would have expanded the number of Floridians who qualify for coverage using Medicaid expansion funding under the Affordable Care Act, through the Healthy Kids and Healthy Florida programs; and

**WHEREAS**, the identical House companion bill was House Bill (HB) 869, sponsored by Representative Amanda Murphy (D – New Port Richey); and

**WHEREAS**, neither SB 710 nor HB 869 received a committee hearing during the 2014 session and, as in the 2013 session, no bill related to Medicaid expansion pursuant to the Affordable Care Act passed the Florida Legislature; and

**WHEREAS**, during the 2015 session, the Florida Senate proposed the Florida Health Insurance Affordability Exchange Program, SB 7044, submitted by the Health Policy Committee, which would have used funds available under the Affordable Care Act to extend health care coverage to low-income Floridians earning up to 138 percent of the federal poverty level; and

**WHEREAS**, SB 7044 would have drawn more than \$18 billion over 10 years in federal funds to expand the pool of low-income Floridians eligible for health insurance and help them buy it from private providers; and

**WHEREAS**, the Senate overwhelmingly passed SB 7044 in a 33-to-3 vote; however, the House failed to pass the bill; and

**WHEREAS**, no Medicaid expansion bills were introduced in the Florida Legislature during the 2016 session; and

**WHEREAS**, the Florida Legislature continues to have an opportunity to expand Medicaid to cover an estimated 877,000 additional Florida residents; and

**WHEREAS**, if Medicaid is expanded, Florida would receive approximately \$51 billion in federal funding over a nine year period, according to the Social Services Estimating Conference; and

**WHEREAS**, Medicaid expansion would provide those 877,000 Florida residents access to preventive and therapeutic health care services, improving health outcomes, social and behavioral outcomes, and the use of evidence-based medicine and best practices in health improvement plans; and

**WHEREAS**, enacting Medicaid expansion would ensure access to improved medical care benefits for low income, hard-working Floridians; and

**WHEREAS**, Medicaid expansion would be especially useful in states like Florida where many residents are at risk of infection from the Zika virus, including 270,000 expectant mothers; and

**WHEREAS**, the vast majority of the 877,000 people who would qualify for coverage under Medicaid expansion are currently employed but do not have access to affordable employer-sponsored health insurance; and

**WHEREAS**, expanding Medicaid in Florida under the Affordable Care Act is made all the more important by the fact that hospital providers will experience significant reductions in

Medicaid reimbursement over the next several years because of federal reductions to the Low-Income Pool (LIP) program, Medicaid Disproportionate Hospital Program, and similar programs; and

**WHEREAS**, the financial impact of not expanding Medicaid would be felt most acutely by the “safety-net” hospitals that serve uninsured and low-income families, such as Jackson Health System; and

**WHEREAS**, if funding reductions are not offset by Medicaid expansion, there will likely be reduced hospital services, job losses and a reduction in community investment; and

**WHEREAS**, the failure to enact Medicaid expansion would be a detriment to the health, social and behavioral outcomes for the 877,000 people that would qualify for coverage under Medicaid expansion, as well as the economic health of their communities, limiting the economic development potential for the entire State of Florida; and

**WHEREAS**, additionally, failing to expand Medicaid hurts small businesses by exposing them to as much as \$125 million in fines for uninsured workers who could have been covered through the new health care program; and

**WHEREAS**, this Board set expanding Medicaid as one of its critical proprieties for the 2016 Session; and

**WHEREAS**, on September 16, 2015, this Board passed Resolution No. R-783-15 which supported Medicaid expansion in Florida and urged the Florida Legislature to pass legislation expanding Medicaid in Florida during the 2016 state legislative session; and

**WHEREAS**, this Board set expanding Medicaid as one if its critical priorities for the 2016 sessions; and

**WHEREAS**, this Board would like to preliminarily identify expanding Medicaid in Florida as one of Miami-Dade County's critical priorities for the 2017 session; and

**WHEREAS**, Miami-Dade County also would like to partner with other counties in Florida to pursue Medicaid expansion for all Florida residents,

**NOW, THEREFORE, BE IT RESOLVED BY THE BOARD OF COUNTY COMMISSIONERS OF MIAMI-DADE COUNTY, FLORIDA**, that this Board:

**Section 1.** Supports Medicaid expansion in Florida pursuant to the Affordable Care Act and urges the Florida Legislature to pass legislation expanding Medicaid in Florida.

**Section 2.** Preliminarily identifies the issue set forth in Section 1 above as a critical County priority for the 2017 state legislative session.

**Section 3.** Urges the Florida Association of Counties to support and adopt Medicaid expansion as one of its priorities for the 2017 state legislative session.

**Section 4.** Directs the Clerk of the Board to transmit certified copies of this resolution to the Governor, Senate President, House Speaker, the Chair and Members of the Miami-Dade State Legislative Delegation, and the Executive Director of the Florida Association of Counties.

**Section 5.** Directs the County's state lobbyists to advocate for the passage of legislation as set forth in section 1 above, and authorizes and directs the Office of Intergovernmental Affairs to include this item in the 2017 State Legislative Package when it is presented to the Board and to preliminarily identify this item as a critical priority when the Board determines priorities for the 2017 session as provided in Resolution No. R-764-13.

The Prime Sponsor of the foregoing resolution is Commissioner Daniella Levine Cava.  
It was offered by Commissioner \_\_\_\_\_, who moved its adoption. The motion  
was seconded by Commissioner \_\_\_\_\_ and upon being put to a vote, the vote  
was as follows:

Jean Monestime, Chairman	
Esteban L. Bovo, Jr., Vice Chairman	
Bruno A. Barreiro	Daniella Levine Cava
Jose "Pepe" Diaz	Audrey M. Edmonson
Sally A. Heyman	Barbara J. Jordan
Dennis C. Moss	Rebeca Sosa
Sen. Javier D. Souto	Xavier L. Suarez
Juan C. Zapata	

The Chairperson thereupon declared the resolution duly passed and adopted this 18<sup>th</sup> day of October, 2016. This resolution shall become effective upon the earlier of (1) 10 days after the date of its adoption unless vetoed by the County Mayor, and if vetoed, shall become effective only upon an override by this Board, or (2) approval by the County Mayor of this Resolution and the filing of this approval with the Clerk of the Board.

MIAMI-DADE COUNTY, FLORIDA  
BY ITS BOARD OF  
COUNTY COMMISSIONERS

HARVEY RUVIN, CLERK

By: \_\_\_\_\_  
Deputy Clerk

Approved by County Attorney as  
to form and legal sufficiency.

MSM for

Javier Zapata

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